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10 SUPERIOR COURT OF THE STATE OF CALIFORNIA
11 FOR THE COUNTY OF ORANGE

12 ORANGE COUNTY ATTORNEYS
13 ASSOCIATION,

14 Petitioner,

15 vs.

16 COUNTY OF ORANGE; BOARD OF
17 SUPERVISORS OF THE COUNTY OF
18 ORANGE,

19 Respondents.

) Case No. 30-2013-00638110-CU-WM-CJC

) **PETITIONER'S REPLY IN SUPPORT OF**
) **VERIFIED PETITION FOR WRIT OF**
) **MANDATE**

) **[Civ. Proc. Code § 1085]**

) Date: February 14, 2014

) Time: 1:30 p.m.

) Dept.: C25

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1 **MEMORANDUM OF POINTS AND AUTHORITIES**

2 **I. INTRODUCTION**

3 Respondents attempt to rely on what they contend is the general cost-saving purpose of PEPRA,
4 general principles of statutory construction, and on statutes that predate PEPRA to justify the specific
5 actions that are challenged in this lawsuit. In doing so, they ignore the text of PEPRA provision on
6 which OCAA primarily relies—a provision which explicitly states that it applies “[n]otwithstanding any
7 other law,” and which equally explicitly prohibits the actions taken by Respondents. As we have set
8 forth in the prior briefing and explain further below, Section 31631(a) on its face provides that any
9 requirement that employees pay increased “employee contributions” or pay any of the employer’s
10 contributions can only be implemented by mutual agreement between the exclusive bargaining
11 representative, OCAA, and the employer, the County, which has been set forth in an MOU. An MOU is
12 similarly necessary in order to require that members pay additional contributions under Section
13 31678.3(b). Respondents have violated these requirements by unilaterally removing a longstanding
14 employer “Pick-Up” of a portion of the member contribution by the County thereby requiring that
15 existing employees pay increased contributions as a result, and by simultaneously requiring that
16 employees also pay a portion of the employer’s statutorily required contribution by forcing the
17 employees to continue paying a so-called “Reverse Pick-Up” of employer contributions—all in the
18 absence of an agreement or MOU.

19 **II. ARGUMENT**

20 **A. Respondents Violated Section 31631 by Removing the County Pick-Up and Requiring**
21 **That Employees Pay a Portion of the Employer Contribution**

22 **i. Respondents violated Section 31631(a) by requiring members of the Attorney Unit**
23 **to pay member contributions in the absence of an MOU**

24 Gov. Code Section 31631(a), by its plain language applies “[n]otwithstanding any other law.”
25 And, as we have explained in pages 6-9 of our opening brief, it prohibits Respondents’ conduct here. *See*
26 Gov. Code § 31631(a). None of Respondents’ arguments why this Court should allow this
27 straightforward violation of Section 31631(a) withstands scrutiny.

28 1. Respondents claim that the language of Section 31631(b) preserving a county’s authority
“to change the amount of member contributions” somehow authorizes a public employer to require

1 employees to pay a particular “employee contribution” (the allocation of payment of “member” and
2 “employer” contributions) under Section 31631(a). This claim is belied by the Legislature’s deliberate
3 choice of words (“employee contribution” in subsection (a) and “member contribution” in subsection
4 (b)), as we have explained in pages 9-12 of our opening brief.¹ Moreover, Respondents’ claim—that
5 Sections 31581.1 and 31581.2 are “[t]he only relevant statutes” and “end this issue, entirely,”
6 [Respondents’ Memorandum of Points and Authorities in Support of Opposition to Petition for Writ of
7 Mandate (“Opp.”), at 9-10; *see also* Opp., at 6-7]—disingenuously ignores the introductory clause of
8 Section 31631(a) which provides that this section is applicable notwithstanding any other law, including
9 Sections 31581.1 and 31581.2.²

10 Additionally, Sections 31581.1 and 31581.2 are not controlling as a result of Section 31631(b)’s
11 preservation of authority “to change the amount of member contributions” because these sections don’t
12 address the “amount of member contributions,” but instead address the employer’s ability to “elect to
13 pay” or “agree to pay” a portion of the “contributions required to be paid by a member . . .” Gov. Code
14 §§ 31581.1, 31581.2; *compare* Gov. Code §§ 31620-31630 (statutes that involve setting the member
15 contribution rate). Section 31631(b) cannot be interpreted to incorporate these sections because there is a
16 plain conceptual difference between “chang[ing] the amount of member contributions” (Gov. Code §
17
18

19 ¹ Additionally, when it is read in the context of Section 31631.5(b), Section 31631(b) cannot be read to
20 sanction the use of impasse procedures by way of Sections 31581.1 and 31581.2. Sections 31631(b) and
21 31631.5(b) are identical, so these provisions are presumed to have the same meaning. *Scottsdale Ins. Co.*
22 *v. State Farm Mut. Auto. Ins. Co.*, (Ct. App. 2d Dist. 2005) 130 Cal. App. 4th 890, 899, 30 Cal. Rptr. 3d
23 606, 613 (“[I]f a word or phrase has a particular meaning in one part of a law, we give it the same
24 meaning in other parts of the law.”). Yet, Section 31631.5(a) expressly authorizes the use of impasse
25 procedures, whereas Section 31631(a) expressly requires approval in an MOU. So the language
26 contained in both Section 31631(b) and 31631.5(b) must have some purpose other than authorizing the
27 use of impasse; that purpose is to preserve the public employer’s the right to adjust the actuarially-
28 determined “member contribution” rate.

² Respondents emphasize that the Legislature, by Assembly Bill 1380 (2013), expressly provided that
Section 31581.2’s provisions regarding employer payment of member contributions do not apply to new
members. However, the most likely explanation for this cleanup language is that it is intended to
reemphasize that employers are not permitted to “pick up” a portion of the contribution for new
members required to pay 50% of the normal cost of benefits under Section 7522.30 and has no bearing
on the obligations of employers towards existing employees.

1 63631(b)), and “elect[ing] to pay” or “agree[ing] to pay” a portion of that member contribution (Gov.
2 Code §§ 31581.1, 31581.2). Sections 31581.1 and 31581.2 deal only with the latter.³

3 2. Despite the fact that the legislative intent cannot override a statute’s plain language,
4 Respondents contend that this court should not give effect to the plain language of Section 31631(a)
5 because doing so assertedly is inconsistent with that legislative intent. *See People v. Walker* (2002) 29
6 Cal. 4th 577, 581, 59 P.3d 150, 152 (“[I]f the statutory language is not ambiguous, then we presume the
7 Legislature meant what it said, and the plain meaning of the language governs.” The legislative history
8 is only applied if “the statutory language lacks clarity . . .”). “[T]he use of legislative history is
9 illegitimate and ill advised in the interpretation of any statute-and especially a statute that is clear on its
10 face . . .” *Zedner v. United States* (2006) 547 U.S. 489, 511 (Scalia, concurring).⁴

11
12 ³ Respondents contend that Sections 31581.1 and 31581.2 should apply because they are more
13 “specific,” notwithstanding that Section 31631(a) describes exactly what happened here. This doctrine
14 “only applies when an irreconcilable conflict exists between the general and specific provisions.” *Pacific*
15 *Lumber Co. v State Water Resources Control Bd.* (2006) 37 Cal.4th 921, 942-943 [38 Cal.Rptr.3d 220].
16 As we have explained in pages 11-12 of our opening brief, Sections 31581.1 and 31581.2 are not in
17 conflict with Section 31631(a), and these provisions can be harmonized. Additionally, “the rule that a
18 specific provision will control over a general provision is simply a tool for ascertaining and carrying out
19 the intent of the Legislature . . .” *Arbuckle-College City Fire Protection Dist. v. County of Colusa* (2003)
20 105 Cal.App.4th 1155, 1166 [130 Cal.Rptr.2d 182]. A specification that one provision applies
21 “[n]otwithstanding any other provision of law” is “strong evidence” that the Legislature intended that
22 provision to control. *Id.* This introductory clause of Section 31631(a) indicates that this is the provision
23 that should control in the event that the Court finds the provisions irreconcilable, and Respondents have
24 offered no basis for finding Sections 31581.1 and 31581.2 to be more specific.

25 ⁴ Respondents’ reliance on *Santa Barbara County Taxpayers Assn. v. County of Santa Barbara* (1987)
26 194 Cal.App.3d 674, is misplaced because Santa Barbara does not stand for the proposition that the
27 plain language of a statute should be ignored, but for the proposition that a statutory provision should
28 not be read so literally as to frustrate the statutes’ intent. Here, Respondents have oversimplified and
mischaracterized the intent of PEPRA. As we have explained at pages 12-15 of our opening brief,
Respondents’ overgeneralized characterization of PEPRA as seeking solely to shift retirement costs
from public employers to public employees is wrong. While a primary goal for PEPRA was to shift
some of the cost of providing pension benefits to public employees, in particular for “new members,”
who are required to pay at least 50 percent of the normal cost rate, Gov. Code § 7522.30, the Legislature
undeniably also intended to balance that goal against the interests of existing employees who have
rendered years of service to their employers and who have longstanding agreements with their
employers about how their pensions will be funded. To effectuate this balance, Section 31631(a)
provided an important protection to existing employees “[n]otwithstanding any other law.” Section
31631(a), along with leaving Section 31678.3 intact, provides a counterbalance to PEPRA’s general cost
shifting. While Respondents point only to the first sentence of point number 35 on page 6 of the Senate

1 Relying upon the Senate Floor Analysis, Respondents contend that Section 31631(a) was
2 intended only to apply to member payments of a portion of the *employer* contribution. [Opp., at 8-9].
3 This argument has no basis in the language of the statute, which provides that it governs the requirement
4 that members pay “all or part of the contributions *of a member* or employer, *or both*.” Gov. Code §
5 31631(a) (*emphasis added*). Further, the section is not about sharing the cost of additional benefits; it
6 states that it is about requiring increased employee contributions “without a change in benefits.”

7 3. Respondents claim that OCAA’s reading of the plain language of Section 31631(a) would
8 render it unconstitutional rests upon both a misrepresentation of the nature and effect of Section
9 31631(a) and a blatant misreading of the case law. As an initial matter, finding a statute duly enacted by
10 the Legislature to be unconstitutional is an extreme step—a last resort that should not be undertaken
11 lightly. *See Palermo v. Stockton Theatres, Inc.* (1948) 32 Cal.2d 53, 65, 195 P.2d 1 (courts should not
12 decide a constitutional question ““unless such construction is absolutely necessary””), quoting *In re*
13 *Johnson's Estate* (1903) 139 Cal. 532, 73 P. 424 (1903). The extreme step of finding Section 31631(a)
14 unconstitutional is not warranted.

15 First, it is important to be clear what Section 31631(a) actually does within the broader scheme
16 of CERL and PEPR. Section 31631(a) merely creates a procedure for determining the employer paid
17 share of one particular fringe benefit for a limited group of employees, should a county choose to
18 provide such particular benefits—and it *has no impact* on a county’s ability to set the overall
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21 Floor Analysis, [Respondents’ Request for Judicial Notice, Ex. 1], a review of the entire document
22 (including the second sentence of that very point) is consistent with the interpretation that the
23 Legislature was also attempting to balance flexibility on one hand with protecting the rights of existing
24 employees on the other. Indeed, the Legislature was at least as concerned with preserving *limits* on a
25 governing body’s ability to act unilaterally as it was with preserving that ability itself. Gov. Code §
26 31631(b) (preserving “any restrictions on that authority . . .”). *People v. Pieters* (1991) 52 Cal.3d 894, is
27 also inapplicable. There, the Court considered whether more recently enacted “drug quantity” sentencing
28 enhancements were impliedly excepted from an older general rule, notwithstanding that the drug
enhancements did not include an express exception to the rule. Unless excepted, these
enhancements would be rendered nugatory and “devoid of meaning,” so the Court applied drafter’s
oversight to preserve the literal meaning of a newly enacted statute by implying an exception to an
earlier law. In contrast, here, Respondents ask the Court to ignore the plain language of a newly enacted
statute in order to give effect to a statute which they contend is inconsistent with it.

1 compensation level of its employees.⁵ Under Section 31631(a), if a county has elected to provide
2 pension benefits to its existing employees and those employees are represented in a bargaining unit, the
3 county must fund that benefit itself, or it can obtain an agreement from the employee representative for
4 unit employees to fund all or part of the benefit.⁶ Section 31631(a) notwithstanding, Respondents remain
5 free to make use of the impasse procedures to set overall compensation. Moreover, when a county offers
6 pension benefits, it has the option of convincing its employees (through their bargaining representative)
7 to bear part of the cost of that benefit, or, if they are not agreeable to doing so, the county may achieve
8 the same overall compensation level (i.e. cost) by reducing employees' salaries or reducing, modifying
9 or eliminating the cost to the county of other fringe benefits to offset the cost of the county's share of
10 any pension contributions. Additionally, Section 31631(a) is just one of many elements in a statutory
11 formula that governs funding if a county provides CERL benefits.⁷

13 ⁵ Counties are not required to provide for retirement benefits under CERL; to do so, a county must
14 affirmatively agree to subject itself to the law. Gov. Code § 31500.

15 ⁶ Importantly, this limitation applies only to existing employees; that is, employees who are not "new
16 members," individuals who become a members of the pension system for the first time on January 1,
2013 or later, Gov. Code § 7522.04(f), whose contributions are governed by a separate section of the
Code. *See* Gov. Code § 7522.30.

17 ⁷ CERL and PEPRA place numerous other meaningful constraints on how counties fund their pension
18 systems. For example, Section 31631.5 provides that, beginning in 2018, employers may compel
19 through impasse that existing members pay 50 percent of the normal cost of benefits, up to 14 percent
20 above the applicable normal rate of contribution. Gov. Code § 31631.5; *see also* Gov. Code §§ 7507,
31453 (requiring actuarial evaluations); Gov. Code § 7522.10 (restricting payment of defined benefits,
21 contributions of employers); Gov. Code §§ 7522.20, 7522.25 (imposing defined benefit formulas); Gov.
Code § 7522.30 (funding formula for "new members" and prohibiting employers from paying any
22 portion of the new members' contributions); Gov. Code § 7522.32 (governing final average earning and
the determination of the benefit paid to new members); Gov. Code § 7522.56 (rules regarding the
23 provision of pension benefits in the context of work performed after retirement); Gov. Code §§ 7522.35,
31461 (rules governing pensionable compensation and compensation earnable); and Gov. Code §
24 7522.46 (prohibiting employers from allowing the purchase of credits or "airtime"). Counties that
choose to provide CERL benefits do not have the power to choose exactly what the benefit will look like
25 or how it will be funded; they are required to follow the requirements of CERL and PEPRA. Each of
these provisions places rules and limitations on the pension benefit that may be provided to employees
26 or how that benefit is funded. Some of these rules proscribe what sort of benefit a county may choose to
provide to its workers, while others require that a certain funding contributions be made by the employer
27 or employee, or require that certain steps be taken before imposing particular contribution requirements.
Section 31631(a) is not meaningfully different from these other restrictions, and this provision may not
28 be found unconstitutional without undermining the entire statutory framework.

1 Second, Section 31631(a) is not the sort of wholesale delegation of authority that has been found
2 to unconstitutionally interfere with a county's authority in other cases. Courts relying on Article XI,
3 Sections 1(b) and 11(a) of the California Constitution have overturned statutory schemes that they
4 viewed as delegating a governing body's powers to contract with their employees. See County of
5 Riverside v. Superior Court (2003) 30 Cal.4th 278, 132 Cal.Rptr.2d 713; County of Sonoma v. Superior
6 Court (Ct. App. 1st Dist. 2009) 173 Cal.App.4th 322.⁸ However, these were not cases in which the
7 Legislature set forth funding formulas for pension contributions, but rather wholesale limits on a
8 county's ability to establish or determine the wages and benefits. In County of Riverside, 30 Cal.4th 278,
9 the Court considered a constitutional challenge to Code of Civil Procedure Section 1299, *et seq.*, which
10 required counties to submit to "binding arbitration of economic issues that arise during negotiations."
11 The scope of arbitration included "economic issues, including salaries, wages and overtime pay, health
12 and pension benefits, vacation and other leave, reimbursements, incentives, differentials, and all other
13 forms of remuneration." See Code Civ. Proc. § 1299.3 (*held unconstitutional*). So, under that law, if the
14 parties could not reach agreement, an entirely separate and independent body could set compensation as

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17 ⁸ On the other hand, in the context of a locality's authority to establish employee compensation, courts
18 have upheld the MMBA's procedural rules and limitations even though these affect how a public
19 employer compensates its employees. See People ex rel. Seal Beach Police Officers Assn. v. City of Seal
20 Beach (1984) 36 Cal.3d 591, 205 Cal. Rptr. 794 (charter city was required to comply with requirements
21 of the MMBA in contracting with employees). For example, the MMBA prohibits an employer from
22 unilaterally imposing terms and conditions of employment under certain conditions (for example, prior
23 to reaching impasse). See Gov. Code § 3505.7. With or without Section 31631(a), public employers are
24 faced with a host of procedural and substantive limitations in contracting with their workers.
25 Furthermore, the notion that certain aspects of the employer-employee relationship can only be set by
26 mutual agreement (and not by employer imposition at impasse) is hardly novel and is an integral part of
27 existing labor law. It is "a per se violation of the duty to bargain to insist to impasse on a proposal and/or
28 to impose terms that include non-mandatory subjects of bargaining. . . The category 'non-mandatory'
subjects includes both 'permissive' subjects and 'illegal' or 'prohibited' subjects. Although not required
to do so, parties may, by mutual agreement, bargain over and include in their agreements proposals
involving permissive subjects. However, an employer may not insist on acceptance of a proposal
containing a permissive subject . . ." American Federation of State, County and Municipal Employees,
Local 101 v. City of San Jose, PERB Decision No. 2341-M (Dec. 6, 2013), at 43. Given this, it would be
quite a big leap for this court to find that the addition of allocation of pension benefit payments for
existing employees to the range of permissive subjects of bargaining already in existence renders
Section 31631 unconstitutional.

1 to *all forms of remuneration*. The Court found that complete delegation of authority to be
2 unconstitutional, while also emphasizing that the prohibition on “delegation” was a limited one:

3 We agree that the Legislature may regulate as to matters of statewide concern even if the
4 regulation impinges ‘to a limited extent’ . . . on powers the Constitution specifically
5 reserves to counties (§ 1) . . . However, *regulating* labor relations is one thing; *depriving*
6 the county entirely of its authority to set employee salaries is quite another.

7 30 Cal.4th at 287-88 (*emphasis in original*).⁹ In *County of Sonoma*, 173 Cal.App.4th 322, the Court
8 considered a revised version of the law, which maintained the arbitration panel’s authority to establish
9 overall compensation (“Economic issues, including salaries, wages, benefits, and all other forms of
10 remuneration, fall within the scope of arbitration.”) unless rejected by a unanimous vote of a governing
11 body. The Court determined that the revised statute unconstitutionally interfered with the governing
12 body’s legislative powers and left it with merely a veto. *Id.*, at 340-48. Each case involved the wholesale
13 surrender of the governing body’s ability to set all forms of remuneration to an independent body. Here,
14 Section 31631(a)—which sets forth alternative formulas for funding only one optional element of
15 overall compensation—cannot be said to unconstitutionally impinge upon the power of Respondents to
16 establish the compensation of county employees in the same way as a law depriving Respondents of the
17 final say in *all forms of remuneration*.

18 **ii. Respondents violated Section 31631(a) when they required members of the**
19 **Attorney Unit to pay a portion of the employer contribution without an MOU**

20 In addition to affecting the ability to remove the Pick-Up of “all or part of the contributions of a
21 member,” Section 31631(a) also provides that in order to “require that members pay all or part of the
22 contributions of a[n] . . . employer,” such requirement “shall be approved” in an MOU. Gov. Code §
23 31631(a). Here, Respondents are “requir[ing] that members pay” a portion of the employer
24 contribution—the so-called “Reverse Pick-Up.” Respondents contend that they did not violate Section
25

26 ⁹ The Court also recognized case law holding that the Legislature could “regulate relations between local
27 government entities and their employees . . .” 30 Cal.4th at 287, *citing Baggett v. Gates* (1982) 32
28 Cal.3d 128, 136, 185 Cal.Rptr. 232, 649 P.2d 874 (applying Public Safety Officers’ Procedural Bill of
Rights Act to chartered cities); *People ex rel. Seal Beach Police Officers Assn.* 36 Cal.3d 591 (applying
MMBA to charter city).

1 31631(a) because the expired MOUs contained a perpetual promise to pay the Reverse Pick-Up, and that
2 they did not impose this payment, the Association voluntarily undertook it.

3 As an initial matter, Respondents ignore the fact that the “Reverse Pick-Up” was an integral part
4 of a bargain providing for reciprocal pickups. Thus, under MOU provision “G” (“Employer ‘pick-up’ of
5 employee retirement contributions after June 24, 2005”), the parties agreed both that: (G.1) the
6 employees would pay the difference in normal contribution rate and the additional contribution under
7 Section 31678.3(d) in connection with the 2.7% at 55 benefit; and (G.2) “[t]he County will continue to
8 pay” the Pick-Up. [See Tevlin Decl. Ex. C, Art. XXII, Sec. 1, G]. The two pick-ups are clearly linked.
9 These MOUs represent bargained-for exchanges, with each element having been weighed against
10 everything else to achieve a final package. By cherry picking the parts of the tradeoff they liked—
11 despite the fact the parties linked the reciprocal Pick-Ups in the MOUs—Respondents are attempting to
12 disrupt that careful balance. Petitioner never agreed to continue paying the Reverse Pick-Up of the
13 employer contribution if the County ceased paying its Pick-Up of the member contribution.

14 The County’s argument also ignores the fact that, when the pension benefit was increased, the
15 were two parts of the increased cost: (1) the difference between the contributions under the Old
16 Formulas and New Formula going forward, and (2) the cost of “past service liability” in connection with
17 past service now being pensioned at a higher rate. [Tevlin Decl., ¶ 12]; *see also* Gov. Code § 31678.3(d)
18 (regarding requirement that employees “pay a portion of the contributions attributable to past service
19 liability, that would have been required if the benefits specified in the resolution . . . had been in effect”
20 during their past service). The only reference to a payment obligation surviving the expiration of the
21 agreement does not describe the Reverse Pick-Up generally. Rather, relying on Section 31678.3(d), it
22 more narrowly describes the agreement to pay 0.54% in connection with past service liability. [Tevlin
23 Decl., Ex. C, Art. XXII, Sec. 1.F.3]. According to Tevlin, this is only one component of the overall
24 Reverse Pick-Up, with the other being the difference between the County’s employer contributions
25 under the Old and New Formulas. [Tevlin Decl., ¶¶ 12, 14]. So, to the extent there was any agreement to
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1 make payments beyond the term of the MOU, it applied only to the portion of the Reverse Pick-Up
2 attributable to past service liability.¹⁰

3 Finally, the expired MOUs *do not* say how long past the expiration any ongoing payment
4 obligation extends. The only reference to time is to the 30-year amortization period in regards to the past
5 service liability element of the Reverse Pick-Up. There is not clear language in the MOU itself
6 indicating that the parties intended for a never-ending payment obligation, rather than that these
7 payments would be part of the “status quo” that would be maintained after expiration of the collective
8 bargaining agreement but before the parties reached a new agreement and before impasse. *See generally*
9 *Int'l Assn. of Firefighters Local Union 230 v. City of San Jose* (Ct. App. 6th Dist. 2011) 195 Cal. App.
10 4th 1179, 1195, 125 Cal. Rptr. 3d 832, 844 (2011) (“[W]hen a collective bargaining agreement or MOU
11 expires the parties generally are required to maintain the status quo under the terms and conditions of the
12 expired agreement during the period in which the parties continue to bargain in good faith on a new
13 agreement . . .”).¹¹ A better reading is that, to the extent that Petitioner agreed to continued payments,
14 this agreement extended only to the interim period between MOU expiration and impasse, at which
15 point, labor law controls. Under normal circumstances, labor law would allow implementation of the
16 last, best, and final offer, *see* Gov. Code § 3505.7, here, however, the law exempts these particular
17 payments from the terms and conditions that may be unilaterally imposed. *See* Gov. Code § 31631(a).¹²
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20 ¹⁰ Respondents rely upon a self-serving statement in an Agenda Staff Report, [Tevlin Decl., Ex. D
21 (incorrectly identified by Respondents as Ex. E)], to claim that they were “assured” of perpetual
22 employee payments. This is an internally-created, self-serving document. Additionally, as we set forth in
23 our evidentiary objections, filed concurrently, this document is inadmissible parol evidence submitted to
24 contradict or add to the terms of the written MOUs in addition to being hearsay as to what sorts of
25 assurances might have been given.

26 ¹¹ It would make sense for the parties to expressly set forth a continuing obligation for employees to
27 make continued payments after expiration because the case law under the MMBA centers on an
28 *employer’s* continuing obligations after expiration of an MOU. *E.g. City of Fresno v. People ex rel.*
Fresno Firefighters, IAFF Local 753 (Ct. App. 5th Dist. 1999) 71 Cal. App. 4th 82, 100, 83 Cal. Rptr.
2d 603, 614 (discussing scope of city’s obligation to maintain status quo until impasse). Even the case
cited by Respondents, *International Broth. v. City of Redding* (2012) 210 Cal.App.4th 1114, concerned
whether an *employer* was required to provide a *benefit* post-expiration.

¹² Even if the expired MOUs can be read to require continued payment indefinitely, Section 31631(a)
nevertheless clearly requires an MOU to continue requiring employee payments. Labor law trumps the
terms of a collective bargaining agreement in analogous situations. *See, e.g. Sheet Metal Workers’ Int’l*

PROOF OF SERVICE
(Code Civ. Proc. § 1013a(3))

STATE OF CALIFORNIA, COUNTY OF ORANGE

I am employed in the County of Orange, State of California. I am over the age of 18 and not a party of the within action; my business address is 2670 North Main Street, Suite 300, Santa Ana, CA 92705.

On February 6, 2014, I served the document described as **PETITIONER'S REPLY IN SUPPORT OF VERIFIED PETITION FOR WRIT OF MANDATE**. I served the document on the persons below, as follows:

Bruce A. Barsook
Steve M. Berliner
Frances E. Rogers
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San Diego, CA 92101
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BY MAIL: I deposited such envelope in the mail at Santa Ana, California. The envelope was mailed with postage thereon fully prepaid. I am readily familiar with the firm's practice of collection and processing correspondence for mailing. It is deposited with the U.S. postal service on that same day in the ordinary course of business. I am aware that on motion of party served, service is presumed invalid if postal cancellation date or postage meter date is more than one day after date of deposit for mailing an affidavit.

BY OVERNIGHT COURIER: I sent such document(s) on the above date, by overnight delivery with postage thereon fully prepaid at Santa Ana, California.

BY FAX: I sent such document by use of facsimile machine telephone number (714) 834-0762. The facsimile cover sheet and confirmation are attached hereto indicating the recipient's facsimile number and time of transmission pursuant to California Rules of Court Rule 2008(e). The facsimile machine I used complied with California Rules of Court Rule 2003(3) and no error was reported by the machine.

BY PERSONAL SERVICE: I caused said envelope to be delivered by hand to the above addressee.

BY EMAIL: I caused to be sent such document by use of email to the email addressee above. Such document was scanned and emailed to such recipient.

1 I declare under penalty of perjury under the laws of the State of California that the foregoing is
true and correct.

2 Executed on February 6, 2014, at Santa Ana, California.

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RITA A. POLLARD

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